# RFP APPLICATION GUIDELINES Program Year 2019-2020



# CITY OF POMPANO BEACH

Community Development Block Grant (CDBG)

City of Pompano Beach
Office of Housing & Urban Improvement
Post Office Drawer 1300
Pompano Beach, FL 33061
www.pompanobeachfl.gov
Telephone - (954) 786-4659
Fax - (954) 786-5534

### **IMPORTANT REMINDER**

#### PROPOSAL DEADLINE

All complete applications must be submitted electronically
Through our Neighborly Software
NO LATER THAN 3:00 p.m. on Thursday, April 25, 2018
Call for Technical Questions only
Phone: 954.786.4659

### NO HARD COPIES WILL BE ACCEPTED

Proposals must be by electronic submission through our Sub-recipient Neighborly Software before the deadline April 25, 2019 no later than 3pm.

# ONLY THOSE PROPOSALS THAT ARRIVE PRIOR TO THE DEADLINE WILL BE CONSIDERED FOR FUNDING

Applications are available on the City's website
& City Hall Office of Housing and Community Development
100 W. Atlantic Blvd, Suite 220
Pompano Beach, FL 33060
(954) 786-4659 Telephone
Website Link:
<a href="http://pompanobeachfl.gov/index.php/pages/ohui/ohui">http://pompanobeachfl.gov/index.php/pages/ohui/ohui</a>

# 2019-2020 Request for Proposal (RFP) CITY OF POMPANO BEACH



#### OFFICE OF HOUSING & URBAN IMPROVEMENT

# GREGORY P. HARRISON CITY MANAGER

BRIAN DONAVAN ASSISTANT CITY MANAGER SUZETTE SIBBLE ASSISTANT CITY MANAGER EARL BOSWORTH
ASSISTANT CITY MANAGER

#### **CITY COMMISSION**

Mayor Rex Hardin, Mayor at Large Vice-Mayor Barry Moss, District 5 Commissioner Andrea McGee, District 1 Commissioner Rhonda Eaton, District 2 Commissioner Tom McMahon, District 3 Commissioner Beverly Perkins, District 4 Commissioner Barry Moss, District 5

### CITY OF POMPANO BEACH OFFICE OF HOUSING AND URBAN IMPROVEMENT STAFF

Miriam Carrillo, Director
Vince Wooten, Program Compliance Manager
Muhammed Hashmi, Accountant
Salvatore Reginello, Construction Manager
JoAnn Martin-Onesky, Secretary II
Angela Bowen, Office Asst. II
Natasha James, Office Asst. I

This Program is made possible through a grant from the U.S. Department of Housing and Urban Development, Office of Community Planning and Development.

\*\*The City of Pompano Beach reserves the right to reject any application that is not completed in accordance with the following instructions.

#### COMMUNITY DEVELOPMENT BLOCK GRANT RFP FY 2019-2020

The Community Development Block Grant Program provides annual grants to states, larger cities and counties for a broad range of activities that preserve and develop viable urban communities. The program's principal beneficiaries are low-income households. The goals of the program are to provide decent, safe, and sanitary housing, provide a suitable living environment and to expand economic opportunities.

Activities that receive CDBG funding must be both eligible within the program regulations published in the Code of Federal Regulations as 24 CFR Part 570 and meet one of the three National Objectives of the program as established by Congress: (1) activities must provide a benefit to low and moderate income persons (2) prevent or eliminate slum and blight; or (3) meet an urgent community need that threatens the health or welfare of residents.

A. <u>CDBG Basic Eligible Activities (24 CFR 570.201 Basic Eligible Activities – Link: http://portal.hud.gov/hudportal/documents/huddoc?id=DOC\_17133.pdf)</u>

The following are all the activities that are currently eligible provided such an activity meets a national objective of the CDBG program:

- Mehabilitation
- Public Facilities and Public Improvements directly benefiting low-income people
- Property Acquisition benefiting low-income people
- Demolition and Clearance of blighted properties
- M Historic Preservation: Residential
- Mousing Code Enforcement
- Example 2 Facilities or the Removal of Architectural Barriers for the elderly or handicapped adults
- Public Service programs which support the community development effort (15% Cap; (\$154,000 approximately FUNDING FOR THIS CATEGORY) directly benefiting low-income people.
- Administrative and Planning costs for program management (20% cap)
- Other projects in compliance with 24 CFR Part 570 for the Community Development Grant

#### B. **INELIGIBLE ACTIVITIES** (24 CFR 570.207 Ineligible Activities)

The general rule is that any activity that is not authorized under the provisions of Sec. 570.201-570.206 is ineligible to be assisted with CDBG funds.

The following activities may not be assisted with CDBG funds:

- Buildings or portions thereof, used for the general conduct of government
- General government expenses

- Political activities
- Acquisition of property or the construction or rehabilitation (including historic preservation and removal of architectural barriers) or structures to be used for religious purposes or which will otherwise promote religious interests.

# C. NATIONAL OBJECTIVES (see Exhibit D: 24 CFR 570.208 Criteria for National Objectives) - continued

In order to be eligible for funding, every CDBG-funded activity must qualify as meeting one of the three national objectives of the program: This requires that each activity, except Program Administration and Planning, meet specific tests for either:

#### 1. BENEFITING LOW AND MODERATE (L/M) INCOME PERSONS

Activities considered benefiting low and moderate (L/M) income persons are divided into four categories.

- (a) Area benefit activities meet the identified needs of L/M income persons residing in an area where at least 51% of the residents are L/M income persons.
- (b) Limited clientele activities that benefit a specific group of people (rather than all the residents in a particular area), at least 51% of whom are L/M persons.
- (c) Housing activities, this adds or improves permanent, residential structures, which will be occupied by L/M income households upon completion.
- (d) Job creation or retention activities that create or retain permanent jobs, at least 51% of which are either taken by L/M income persons or considered to be available to L/M income persons.
- 2. **AIDING IN THE PREVENTION OR ELIMINATION OF SLUMS OR BLIGHT** to quality an activity must meet all of the following:
  - (a) Designated by the grantee and meet a definition of a slum, blighted, deteriorated or deteriorating area under State or local law.
  - (b) There must be a substantial number of deteriorated or deteriorating buildings or public improvements throughout the area.
  - (c) Documentation maintained on the boundaries of the area and the condition that qualified the area at the time of its designation.

# 3. MEETING OTHER COMMUNITY DEVELOPMENT NEEDS HAVING A PARTICULAR URGENCY

Because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs. (This is rarely used)

#### D. LOCAL PRIMARY OBJECTIVE

The City proposes to invest its CDBG/HOME resources in the following high priority activities as stated in its 2015 – 2019 Consolidated Plan:

- ✓ Affordable Housing
- ✓ <u>Economic Development</u>
- ✓ Public Service (allocating no more than 15% of annual grant resources)
- ✓ Infrastructure Improvement
- ✓ Clearance/Demolition

#### **FUNDING AVAILABLE**

#### CDBG funds:

Public Service Activities:

- ✓ Approximately \$154,000 CDBG funds will be available to fund Public Service projects in FY 2019-2020
- ✓ Approximately \$675,000 in CDBG funds will be considered on an individual basis for other proposed projects in FY 2019-2020
- ✓ Owner-occupied housing rehabilitation will continue to be administered through the Office of Housing and Urban Improvement.

# CDBG FUNDS WILL BE SUBJECT TO RECAPTURE IF PROJECTS ARE NOT COMPLETED WITHIN THE PRESCRIBED CONTRACT PERIOD.

#### E. <u>APPLICATION PROCESS</u>

The RFP application forms and instructions are included with these guidelines. In general, the application should describe the project need, the results anticipated, the eligibility and justification, and the quantities of results (e.g. linear feet of sidewalk replaced, number of meals provided to Senior Citizens, or number of persons benefiting from a healthcare facility, etc.)

 Organizations/agencies requesting funding for more than one project must submit an RFP for each project

#### F. **ELIGIBLE APPLICANTS**

Eligible recipients include non-profit corporations, neighborhood preservation organizations, economic development agencies, and health or job development agencies.

• RFP applications submitted for the total available CDBG funds will not be submitted to the Community Development Advisory Committee, the City Manager, or the City Commission.

RFP applications seeking CDBG funds must also submit a <u>current Financial Audit or, if the organization receives less than a total of \$750,000 in federal funds from all sources, an Independent Accountant Statement</u>

#### G. **SUBRECIPIENTS**

If a private "nonprofit" entity or "for profit" is to be Sub-recipient, the organization is responsible for the compliance of the program. In some instances, organizations may be required to provide matching funds for the amount of CDBG funds requested. Additionally, organizations will be required to submit the following documents with the application:

- a. Prior year financial statements
- b. Source of matching funds
- c. Program Budget for CDBG assisted year-including sources of anticipated revenue
- d. Detail of organized fund raising activities-if applicable

#### H. CATERGORY LIMITS

The City of Pompano Beach must certify that in the aggregate at least 70% of CDBG funds to be expended during the program year will be for activities which benefit L/M income persons. This is distinct from the requirement for individual activities meeting a national objective by benefiting persons at least 51% of who are L/M incomes. In determining the percentage of CDBG funds spent for L/M benefit activities, the costs of planning and overall program administration are excluded. The amount of CDBG funds obligated within a program year to support public service activities must not exceed 15% of the total grant awarded to the grantee for the year and public services cap is being determined. No more than 20% of the sum of any grant plus program income that is received during the program year can be expended for planning and administrative costs.

#### I. <u>PERFORMANCE MEASURES</u>

Performance Measures was developed to measure performance at a state or local level. Since grantees are given the flexibility to make choices about how to use programs funds, it is only logical that grantees be accountable, at a local level, for those choices. There are two critical components of performance measurement: (1) productivity and (2) program impact. Productivity reflects the level of efficiency (quantity, quality and pace) with which a grantee undertakes its activities. Program impact, on the other hand, reflects the extent to which those activities yield the desired outcomes in the community or in the lives of persons assisted.

1. **GOALS** The proposed activity meets which of the following goals: (Select only <u>one</u>)

Goal # 1 — Creates a suitable living environment
This objective relates to activities that are designed to benefit communities, families, or individuals by addressing
issues in their living environment (such as poor quality infrastructure) to social issues such as crime prevention,
literacy or elderly health services.
Goal # 2 — Provides decent housing
This objective focuses on housing programs where the purpose of the program is to meet individual, family, or
community needs and not programs where housing is an element of a larger effort, since such programs would be
more appropriately reported under suitable living environment.

	Goal # 3 – Creates economic o This objective applies to the type creation.	pportunities  pes of activities related to economic develop	oment, commercial revitalization, or job		
2. <u>OBJ</u>	ECTIVES select the most app	propriate objective for the proposed a	activity		
	Improve availability/accessibility  This category applies to activities that make services, infrastructure, public facilities, housing, or shelters available or accessible to low/moderate income people, including persons with disabilities. In this category, accessibility does not refer only to physical barriers, but also to making the affordable basics of daily living available and accessible to low/moderate income people where they live.				
	Improve affordability  This category applies to activities that provide affordability in a variety of ways in the lives of low/moderate income people. It can include the creation or maintenance of affordable housing, basic infrastructure hook-ups, or services such as transportation or day care.				
	neighborhoods, helping to make removing or eliminating slums o neighborhoods.	cts where the activity or activities are them livable or viable by providing benefit to r blighted areas through multiple activities	persons of low/moderate income or by		
3. <u>OU I</u>	COMES (GOALS AND OBJE	ECTIVES OF PROPOSED ACTIVITY)			
AV	AILABILITY/ACCESSIBILITY	AFFORDABILITY	SUSTAINABILITY		
	nhance suitable living nvironment through	Enhance suitable living environment through new/improved affordability	Enhance suitable living environment through new/improved sustainability		

#### PERFORMANCE MEASUREMENT OUTCOME STATEMENT

Combine the elements from the categories above to summarize why the proposed activity is needed and what outcomes will be achieved from the proposed project or program. Outcomes are the changes you expect to occur in clients' lives and/or the community as a result of the proposed activity. A complete statement includes output (quantified) + outcome (from categories above) + activity (description) + objective.

Create decent housing with new/

through new/improved affordability

Provide economic opportunity

improved affordability

Create decent housing with

new/improved sustainability

Provide economic opportunity

through new/improved sustainability

#### J. LOCAL PROGRAM GUIDELINES

new/improved accessibility
Create decent housing with

new/improved availability

through new/improved

accessibility

Provide economic opportunity

The following program guidelines will be reviewed of all local applications that satisfy the federal eligibility requirements:

#### a. Displacement/Relocation

The only projects the City of Pompano Beach has undertaken through the CDBG Program which have included displacement/relocation costs are several Community Redevelopment Authority projects. Due to the potential liability for long-term assistance, the City will make every effort to minimize permanent residential displacement. In consideration of this policy, it will be the City's general practice not to approve any proposed CDBG activities, which involve permanent relocation of tenants, businesses or owners unless circumstances warrant it.

#### b. Fair Housing

"Public Law 90-284" refers to title VIII of the Civil Rights Act of 1968, popularly known as the Fair Housing Act. Within constitutional limitations, for fair housing throughout the United States and prohibits any person from discriminating in the sale or rental of housing, the financing of housing, or the provision of brokerage, services, including otherwise making unavailable or denying a dwelling to any person, because of race, color, religion, sex or national origin. Title VIII further requires the Secretary (of HUD) to administer the programs and activities relating to housing and urban development in a manner affirmatively further the policies of Title VIII; furthermore, section 104 (b) (2) of the Act requires that each grantee receiving funds under section 106 of the Act (entitlement or small cities grantees) certify to the satisfaction of the Secretary that is will further fair housing.

#### c. Labor Standards

All applicants must agree to include Davis Bacon or any other federally required documents in bidding documents and to follow the City of Pompano Beach required bidding process, if applicable.

#### d. Certification

All applicants, except in economic development cases, must verify incorporation under state law and have/or have applied for 501 (c) (3) tax status.

#### e. Matching Funds

All applications must include documentation of efforts to solicit alternative sources of funds. This is to include copies of the applicant's letters and the funding sources' responses. All applications must include documentation of any outside funding actually secured for PY 2019-2020. Preference for funding will be given to applications demonstrating secure commitments from other funding sources.

#### f. Audits

The City of Pompano Beach has a program obligation to ensure that its sub-grantees keep accurate records of the CDBG funds received. The manner with which this is executed varies on the amount of CDBG funds received. Recipients of awards over \$750,000 are expected to conduct external audits. To facilitate the administration of the City's program, there will be a uniform requirement that all agencies must complete an outside fiscal audit prior to receiving its PY 2019-2020 CDBG funds unless an alternate arrangement has been made with the City of Pompano Beach Office of Housing and Urban Improvement.

#### j. Agreements

Each recipient of CDBG funds must agree to sign a written agreement with the City covering, at a minimum, the following provisions: statement of work, records and reports, program income, uniform administrative requirements, suspension and termination, and reversion of assets, if any. Agreements will be for a one-year (12month) period. Public Services, Neighborhood Associations and other Not-for-Profits must complete their activities within the 12-month grant (October through September). Any funds unspent will be reallocated after September 31<sup>st</sup>.

#### RFP APPLICATION TIMETABLE FY 2019-2020

	2019-2020 Application Dates
• March 3, 2019	Publish RFP Notice
• March 5, 2019	Availability of RFP Applications
■ March 13, 2019	Community Development Block Grant (CDBG) Public Service Grant Workshop Workshop 9 am to 11:30am  HOME/Community Housing Development Organization (CHDO) Workshop Workshop 1pm to 4pm  Technical assistance will be available at the workshop
• April 4, 2019	First Public Hearing Community Development Advisory Committee (CDAC) Public Hearing RFP Applicant Presentations  Location: Cultural Arts Center 50 West Atlantic Blvd, Pompano Beach FL 33060
■ April 25, 2019	RFP Application submittal deadline-3:00 p.m.  ONLY ELECTRONIC SUBMISSIONS WILL BE ACCEPTED  Website: http://pompanobeachfl.gov/pages/ohui/ohui
■ May 9, 2019	Sub-committee to score RFP application
• May 16, 2019	Second - Public Hearing Community Development Advisory Committee (CDAC) Public Hearing:  Staff Recommendations & CDAC Funding Recommendations

	Location: Cultural Arts Center 50 West Atlantic Blvd, Pompano Beach FL 33060
• June 27, 2019	Present CDAC Funding Recommendations to City Commission for Approval
• June 28, 2019	Public Notice of proposed 2019-2020 Annual Action Plan (30-day comment period)
■ August 15, 2019	Last Day to submit Annual Action Plan to HUD

HOME/CHDO and CDBG Workshop will be held in the Digital Media Room, Cultural Arts Center, 50 West Atlantic Blvd, Pompano Beach, Florida from 9 a.m.-12 p.m. and 1 to 4 p.m.

Meeting rooms are fully accessible. Persons with special needs should contact the Office of Housing and Urban Improvement at 954-786-4659 or write to the address listed above within 7 days from the date of the hearing.

Non-English speaking persons or persons with limited English proficiency should contact JoAnn Martin-Onesky at (954) 786-4657 or email to <a href="mailto:joann.martin-onesky@copbfl.com">joann.martin-onesky@copbfl.com</a> for further assistance or to access documents in another language.

Para asistencia en Español, puede contactar a Miriam Carrillo al (954) 786-4656 o correo electronico miriam.carrillo@copbfl.com



#### ALL MEETING DATES AND TIMES ARE TENTATIVE AND ARE SUBJECT TO CHANGE

\*\* The City of Pompano Beach reserves the right to postpone or amend the dates set forth and will give notice if changes are made.

#### K. RFP APPLICATION SUBMITTAL DEADLINE:

NO LATER THAN Thursday, April 25, 2019 BY 3:00 P.M.

The Sub-recipient Portal is hosted by Neighborly Software and is accessible via any internet connect device. Application portal link: <a href="http://pompanobeachfl.gov/pages/ohui/ohui">http://pompanobeachfl.gov/pages/ohui/ohui</a>
Then click on Neighborly Software
ONLY ELECTRONIC APPLICATIONS

Contact us at: 954-786-4659 for any technical questions or concerns

- L. Via website at: <a href="http://pompanobeachfl.gov/pages/ohui/ohui">http://pompanobeachfl.gov/pages/ohui/ohui</a>
  - The ORIGINAL Certifications must be executed by an authorized member and uploaded to the system.

#### M. **COST ESTIMATE**

Applicants requesting Community Development Block Grant (CDBG) funds are required to complete the project budget section of the application. Indicate if the project can be completed solely with Community Development funds, or if other State, Federal, or local funds will be used, and their source. This information is helpful in preventing organizations from under-estimating project costs. When preparing cost estimates, consideration should be given to prevailing wage, procurement, and other applicable regulations.

Applicants are encouraged to utilize other sources of funding, as a higher priority will be given to these projects. These other funds should be reasonably certain, in order to avoid having a project held up waiting for matching funds. Please contact the Office of Housing and Urban Improvement for technical assistance, if your project requires multi-year CDBG funding.

#### N. RFP APPLICATION RANKING SCORING CRITERIA

#### FOR CDBG ACTIVITIES

The City will score applications based on a weighted scale of **110 points** and the following criteria:

#### Local Support/Leveraging:

30 Points Maximum

 Ability to leverage CDBG funds through matching funding sources from other agencies, grants, private funds or infusion of the organizations own funds evidenced.
 Percentage of budget funded with CDBG:

100% - o points 75% – 99% - 5 points 50% - 74% - 10 points 26% – 49% - 15 points 25% or less – 30 points

#### Quality/Cost Effectiveness

**30 Points Maximum** 

 Design of the program provides maximum benefit for clients to be served. Program or enhancements that do not duplicate an existing service/program/activity. Activities that provide a new or quantifiable increase in a general service program, transportation services, and substance abuse services, employment training, youth programs, the elderly, etc. (low/mod or limited clientele benefit)

#### Experience/Community Support

20 Points Maximum

 Ability to manage the project if funded; areas to consider are staff capabilities, other available resources, organizations years of experience, leadership, management history and support letters from community.

#### Prior Spending Experience

20 Points Maximum

- Expended 100% of funds awarded 20 points
- Expended 75% of funds awarded 15 points
- Expended funds in a timely manner 10 points
- Did not spend funds in time awarded o points
- First Time Applicant No project in last fiscal year 5 points

Bonus Points 10 Points Maximum

 Uniqueness of project – are there other programs available to the community similar to this project?

#### O. FY 2019-2020 PROGRAM YEAR TIMETABLE

The FY2019-2020 Program Year commences on October 1, 2019; however, funds are not anticipated to be released from the U.S. Department of Housing and Urban Development until December 2019. Organizations receiving awards may <u>not obligate or expend</u> any funds until all contract agreements are in place, fully executed and written notification from the Office of Housing and Urban Improvement is received. Failure to comply with this procedure could result in voiding your grant award. Please refer to the FY 2019-2020 RFP Application Timetable on Page 7 of this booklet for an overview of the entire process.

If you have any questions concerning the application process or funding cycles, please contact the Office of Housing and Urban Improvement at 786-4659 for technical assistance.

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#### **APPENDIX - A**

#### **DESCRIPTION OF FEDERALLY ELIGIBLE ACTIVITIES**

#### 1. Acquisition of Real Property

CDBG funds may be used to acquire real property (land, air rights, easements, water rights, right-of-ways, buildings and other real property improvements, and other interests in property) in whole or in part by purchase, long-term lease, donation, or otherwise.

#### 2. Disposition of Real Property

CDBG funds may be used to pay costs incidental to disposing of real property acquired with CDBG funds. Disposition costs include fee paid for appraisals, surveys, marketing, legal services, financial services, transfer taxes and other costs involved in the transfer of ownership of property.

#### 3. Public Facilities and Improvements

CDBG funds may be used by the grantee or other public or private nonprofit entity for acquisition, construction, reconstruction, rehabilitation or installation of public improvements or facilities. Public facilities and improvements include, but are not limited to, shelters for the homeless; water and sewer facilities; flood and drainage improvements; fire protection facilities/equipment; community, senior and health centers, streets, curbs, gutters and sidewalks, parks and playgrounds.

#### 4. Clearance

CDBG funds may be used for clearance, demolition, removal of buildings and improvements, and movement of structures to other sites.

#### 5. Public Services

CDBG funds may be used to provide public services (including labor, supplies and materials) provided that the following is met: The public services must be either: a new service or a quantifiable increase in the level of a service above that which has been provided by or on behalf of the unit of general local government (through funds raised by such unit, or received by such unit from the State in which it is located) during the 12 months prior to submission of the grantee's final statement.

#### 6. Relocation

CDBG funds may be used for relocation payments and assistance to displaced persons, including individuals, families, businesses, non-profit organizations and farms

#### 7. Removal of Architectural Barriers

CDBG funds may be used to remove material and architectural barriers that restrict the mobility and

accessibility of elderly and handicapped persons to publicly or privately- owned buildings, facilities and improvements.

#### 8. Housing Rehabilitation

CDBG funds may be used to finance the rehabilitation of any publicly or privately owned residential property for housing.

#### 9. Code Enforcement

Code enforcement involves the payment of salaries and overhead costs directly related to the enforcement of local codes. CDBG funds may be used for code enforcement only in deteriorating or deteriorated areas where such enforcement, together with public improvements, rehabilitation and services to be provided, may arrest decline of the area.

#### 10. Historic Preservation

CDBG funds may be used to rehabilitate, preserve and restore historic properties, either publicly or privately-owned.

#### 11. Special Activities by Sub recipients

Activities that are not specifically listed as eligible in the CDBG regulations may not be undertaken by the grantee or by sub recipients, except for Neighborhood-based nonprofit organizations.

#### 12. Planning and Capacity Building

CDBG funds may be used for studies, analyses, data gathering, preparation of plans, and identification of actions that will implement plans.

#### 13. Program Administration Costs

CDBG funds may be used to pay reasonable program administration cost and carrying charges related to the planning and execution of community development activities assisted in whole or in part with funds provided under the CDBG program.